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## Impact of the 2025 U.S. Global Tariff Hikes on Barbados

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## Impact of the 2025 U.S. Global Tariff Hikes on Barbados

A Comprehensive Analysis of Economic Vulnerabilities and Strategic Pathways

By Dr. Kevin Greenidge

## **Executive Summary**

This policy paper evaluates the macroeconomic consequences of the 2025 U.S. global tariff hikes on Barbados. With a 10 percent tariff imposed across all imports, the U.S. action poses multidimensional risks to Barbados as a small, open economy with deep trade and tourism linkages to the U.S. market.

Goods exports to the U.S. are projected to contract by \$15.6–17.8 million due to higher landed prices and increased competition from alternative suppliers. Applying conservative multipliers, result in real GDP losses of \$23.4 to \$26.7 million, equivalent to 0.23 to 0.26 percent of GDP.

In the tourism sector, where the U.S. contributes roughly one-third of all long-stay visitors, modeled declines of 7.5 percent (baseline) to 15 percent (severe scenario) in U.S. travel spending are estimated to produce GDP losses of 1.04 to 2.07 percent, respectively. Taken together, the total GDP impact (losses) could range from 1.27 to 2.33 percent under the adverse scenario, depending on scenario severity and reflects both direct and multiplier-adjusted effects across export and tourism.

The inflation outlook has deteriorated. Tariff-driven cost increases, particularly in food and energy, are expected to raise Barbados' total inflation to 3.2–3.7 percent in a tariff-only scenario and up to 4.5 percent if shipping fees are also imposed. These price pressures are transmitted through high U.S. import dependence (30 percent for food, 85 percent for fuel), exacerbated by fragile Caribbean shipping networks. Food inflation may rise by up to 3.2 percent, and energy inflation by 4.7 percent, straining household budgets and dampening real incomes.

Barbados' monetary policy response is constrained by the fixed exchange rate regime. With the Barbados dollar pegged to the U.S. dollar at 2:1, the Central Bank cannot rely on currency depreciation to absorb shocks. Rising international interest rates could help contain global inflation but would impose costs on the tourism and construction sectors and raise debt servicing burdens. Foreign reserves remain strong at \$3.4 billion, or 32.4 weeks of import cover, as at end-March 2025, providing some insulation but limited flexibility.

On the fiscal side, revenue pressures may emerge as import values fall and tourism activity softens. The Government's strong fiscal position—with a FY2024/25 primary surplus of 3.5 percent of GDP—is expected to come under stress. Public debt, which had declined to just over 100 percent of GDP, could rise back to 108–112 percent under stress scenarios. Additional costs may arise from food and energy subsidies, estimated at \$85–100 million, and stabilization transfers to vulnerable households.

In summary, the 2025 U.S. tariffs introduce non-trivial risks to Barbados' near-term growth, inflation stability, and fiscal sustainability. While Barbados remains resilient due to robust reserves and sound public finance reforms, this shock underscores the urgency of export diversification, supply chain derisking, and deeper regional integration—especially in food security, logistics, and tourism market development.

#### 1. Introduction

In April 2025, the U.S. government implemented sweeping global tariff increases under its "reciprocal trade" policy, imposing a baseline 10 percent duty on all imports and higher rates for specific trading partners. For Barbados, a small island economy heavily reliant on U.S. trade (20 percent of exports) and tourism (32.4 percent of visitors), these measures pose significant risks to growth, inflation, and fiscal stability. This paper provides a granular assessment of these threats and proposes a tiered policy response framework to mitigate impacts while advancing long-term resilience.

The analysis draws upon Central Bank stress-testing models, IMF small-state vulnerability frameworks, and sectoral case studies to quantify risks and prioritize interventions.

## **Key Questions Addressed:**

How will tariffs disrupt Barbados' export and tourism sectors?

What are the secondary inflationary and fiscal effects?

Which policy tools can buffer short-term shocks while accelerating structural diversification?

## 2. The 2025 U.S. Tariff Policy: Scope and Relevance to Barbados

## 2.1 Policy Mechanics

- **Scope**: 10 percent baseline tariff on all imports, targeting countries with "asymmetric" trade terms with the U.S.
- Barbados' Rate: 10 percent (matching Barbados' existing tariff on U.S. goods).
- **Rationale**: Part of broader U.S. efforts to reduce its \$1.2 trillion trade deficit and boost domestic manufacturing.

## 2.2 Barbados-Specific Implications

- **Trade Asymmetry**: U.S. exports to Barbados (\$1.6 billion in 2024; 38 percent of total imports into Barbados) exceed Barbados' exports to U.S. (\$161.1 million), creating vulnerability due to the retaliatory measures.
- **CARICOM Limitations**: Unlike Trinidad (energy exports exempt under CARICOM), Barbados lacks protected sectors.

## 3. Direct Economic Impacts on Barbados

The 2025 tariff adjustments pose significant risks to Barbados' economy, particularly through direct export vulnerabilities and secondary effects on the tourism sector. This section provides a detailed assessment of these impacts.

## 3.1 Impact on Merchandise Export (Goods)

Barbados' export economy faces immediate threats from the proposed U.S. tariffs, with \$914.1 million in domestic exports and re-exports exposed to potential trade disruptions. Of this amount, approximately 18 percent (see Table 1) is destined for the U.S. market, representing a critical revenue stream for key industries.

#### Table 1: Barbados Exports to USA (2024) -

Summary by Category (in Millions)

Category	Export Value (\$ Millions)	Share of Total (Percent)
Other Exports	\$67.6M	42.0 percent
Rum & Other Alcoholic Beverages	\$42.2M	26.2 percent
Jewelry & Precious Metals	\$22.4M	13.9 percent
Vehicles & Machinery	\$17.9M	11.1 percent
Manufacturing	\$10.8M	6.7 percent
Sugar	\$0.1M	0.1 percent
Total	\$161.1M	100.0 percent

Source: Central Bank of Barbados

### 3.1.1 Composition of Merchandise Exports to U.S.

Table 1 provides a consolidated view of Barbados's key export categories to the United States, offering insight into both the composition and relative importance of each sector. In 2024, Barbados exported a total of approximately US \$161.1 million in goods to the U.S. market, with exports grouped into six broad categories: Rum & Other Alcoholic Beverages, Jewelry & Precious Metals, Vehicles & Machinery, Manufacturing, Sugar, and Other Exports.

The data reveal that "Other Exports" dominate the trade profile, accounting for nearly half of total exports (42 percent), suggesting a diversified but less concentrated group of products. Products in this category span the food, electronics, aerospace, and light industrial sectors, reflecting the diversity and niche nature of Barbados' export base outside of its traditional mainstays. Rum & Other Alcoholic Beverages, primarily driven by the export of Barbadian rum, represent the second-largest category at 26.2 percent, underscoring the sector's continued significance as a cultural and economic asset. Jewelry & Precious Metals contribute 13.9 percent, while Vehicles & Machinery and Manufacturing contribute smaller but meaningful shares of 11.1 percent and 6.7 percent, respectively. Sugar, once a historical staple of the export economy, now represents just 0.1 percent of total exports, reflecting its diminished role in the modern trade landscape.

This categorization serves as a foundation for evaluating exposure to external shocks, such as tariff hikes, and highlights the need for continued diversification and strategic development of high-value-added exports to sustain and grow Barbados's trade competitiveness with the U.S.

#### 3.1.2 Impact on Export Goods Earnings

Here we estimate the potential export losses using two scenarios—Baseline and High Substitution. First, we estimate the projected decline in export earnings from the tariff impact. The export losses are then translated into GDP terms using both a direct impact approach and a multiplier-adjusted approach to capture second-round effects on incomes, employment, and spending (see Appendix 1 for methodology and detail estimates).

The projected decline in Barbados' export earnings to the United States, following the U.S. government's imposition of a 10 percent across-the-board tariff, is estimated to range between \$15.6 million (baseline) and \$17.8 million (high substitution). These estimates reflect assumptions about how

U.S. importers may respond to increased prices—either by absorbing some costs or by substituting Barbadian goods with alternative suppliers. The losses are concentrated in key sectors such as rum & other alcoholic beverages, jewelry and precious metals, vehicles and machinery, and various niche manufactured goods. These exports together represent a substantial portion of Barbados' foreign exchange inflows from trade with the U.S., and the decline poses measurable economic risks in both direct and indirect forms.

The export losses under each scenario are expressed as a percentage of nominal GDP, using a conservative export multiplier of 1.5 to reflect indirect economic effects (e.g. income, employment, and investment spillovers)<sup>1</sup>. (See Appendix 2 and 3 for the detailed methodology and estimates)

Table 2: Estimated Impact of U.S. Tariff Hike on Merchandise Export Earnings

Scenario	Export Loss (\$Millions)	Share of Nominal GDP (percent)	Multiplier- Adjusted Loss (\$Millions)	Adjusted GDP Impact (percent)
Baseline	\$15.6	0.109 percent	\$23.4	0.164 percent
High Substitution	\$17.8	0.124 percent	\$26.7	0.187 percent

While the estimated GDP impacts—ranging from 0.164 percent to 0.187 percent —may appear modest in relative terms, they are economically meaningful for a small open economy such as Barbados. The affected exports generate foreign exchange, support jobs, and feed into several value chains. A decline of \$23.4 to 26.7 million in national income, if realized, could place measurable pressure on tax revenues, household incomes, and private sector activity, especially in tourism-adjacent manufacturing and export services.

#### 3.1.3 Impact on Real GDP Growth from Goods Export Losses

This section extends the analysis to estimate the impact of the export shock on Barbados' projected real economic growth (see Appendix 1 for methodology and detail estimates). The Central Bank of Barbados projected a real GDP growth rate of 3.0 percent for 2025 and into the medium term. Given the estimated export revenue losses—\$15.6 million under the Baseline scenario and \$17.8 million under the High Substitution scenario—we apply a conservative export multiplier of 1.5 to capture indirect economic effects on output, income, and employment.

The total GDP loss is then expressed as a percentage of real GDP (\$10.1 billion) and subtracted from the projected 3.0 percent growth rate to estimate the adjusted growth rate under each scenario.

Table 3: GDP Growth Impact from the U.S. Tariff Hike via Merchandise Exports

Scenario	Projected Growth (percent)	Adjusted Loss (\$M)	Growth Drag (percent)	Revised Growth Rate (percent)
Baseline	3 percent	\$23.4	0.232 percent	2.768 percent
High Substitution	3 percent	\$26.7	0.264 percent	2.736 percent

Although the percentage revisions appear minor, a decline of 0.23 to 0.26 percentage points in annual growth can result in millions of dollars of foregone output. It also slows employment creation and

<sup>&</sup>lt;sup>1</sup> The export multiplier reflects how each \$1 in lost exports leads to more than \$1 in total GDP loss.

reduces public revenue generation. This reinforces the need for forward-looking policy strategies to support external competitiveness and reduce vulnerability to trade shocks.

## 3.2. Tourism Spillovers

Although the recent U.S. tariff increases target goods, the broader trade policy environment can also influence the services sector, most notably, tourism. As the leading contributor to foreign exchange and account for roughly 40 percent of Barbados' economy, tourism is highly vulnerable to shifts in global consumer behaviour, sentiment, and economic conditions. In this section, we estimate the potential impact of trade-induced slowdowns in travel to Barbados (see Appendix 4 for the detailed methodology and estimates).

#### 3.2.1 Economic Context and Exposure

According to the Central Bank of Barbados' 2024 Economic Review:

- Total long-stay arrivals in 2024: 704,340.
- U.S. arrivals: 228,128 (32 percent of total arrivals).
- Travel credits: \$2.73 billion (19.1 percent of nominal GDP).
- U.S. share of tourism earnings (assumed proportional to arrivals): approximately \$873 million.

#### 3.2.2 Scenario Design and Justification

To estimate the potential impact of trade-induced slowdowns in U.S. travel to Barbados, two scenarios are considered. A baseline scenario representing 7.5 percent decline in U.S. tourist spending, a modest pullback in discretionary travel due to inflationary pressures and consumer caution, is partially offset by brand loyalty and event travel. A severe scenario with a 15 percent decline in U.S. tourist spending, reflecting a significant substitution to domestic or lower-cost regional travel, reduced airline frequency, and macro uncertainty effects on leisure spending.

These assumptions are grounded in historical and empirical precedent. For example, during the 2009 Global Financial Crisis, Caribbean tourism arrivals declined by an average of 8 percent. A 7.5 percent drop is therefore considered a moderate, most-likely outcome if the U.S. experiences economic stress triggered by trade tensions. Conversely, the severe case reflects conditions similar to major geopolitical or financial disruptions. Following 9/11, or during sharp U.S. recessions, arrivals to Barbados have fallen by more than 10 percent. A 15 percent contraction is used to simulate this more adverse but plausible outcome.

### 3.2.3 Impact on U.S. Tourism Receipts and GDP Growth

U.S. tourist spending is estimated at \$873 million annually. Applying the assumed declines in each scenario yields (See Appendix 4 for detail calculations):

Table 4: Estimated Spinoff Effects of U.S. Tariff Hike on Tourism

Scenario	U.S. Spending	Direct Loss	Adjusted GDP	Real GDP
	Decline	(\$M)	Loss (\$M) (×1.6	Impact
	(Percent)		Multiplier <sup>2</sup> )	(percent)

<sup>&</sup>lt;sup>2</sup> The tourism multiplier is estimated using an Input–Output (I-O) style approach applied to annual data for Barbados from 1987 to 2024. Inbound tourism income—proxied by travel credits—refers to foreign exchange earnings from non-resident visitors who spend on local goods and services during their stay. The multiplier is

Baseline	7.5 percent	\$65.5	\$104.8	1.04 percent
Severe	15 percent	\$130.9	\$209.4	2.07 percent

Tourism's dominant role in the Barbadian economy makes it highly sensitive to demand-side shocks from major source markets. Even under the baseline scenario (a 7.5 percent contraction in U.S. tourist spending), Barbados could lose over \$104 million in real output, reducing real GDP by over 1.04 percent. In the severe case, tourism-driven contraction alone could shave over 2.07 percentage points off real GDP. These findings highlight the importance of continued market diversification, enhancing resilience in the tourism value chain, and protecting the sector from external volatility through innovation and investment.

#### 3.3 Combined Economic Impact of U.S. Tariff Environment on Barbados (Goods and Tourism)

This section synthesizes the estimated macroeconomic impacts of the recent U.S. tariff increases on both Barbados' goods exports and its tourism sector. While tariffs apply directly to goods, their broader economic effects—such as reduced consumer confidence and spending power—can also influence tourism-related earnings. The combined analysis offers a more holistic view of how Barbados' externally-facing economy could be affected under two scenarios: a baseline case and a more severe downside case.

### **Summary of Sectoral Impacts**

- Goods Exports:
  - Baseline scenario: \$15.6 million export loss; GDP loss of \$23.4 million (0.232 percent of GDP)
  - High Substitution scenario: \$17.8 million export loss; GDP loss of \$26.7 million (0.264 percent of GDP)
- Tourism Sector:
  - Baseline scenario: \$65.5 million revenue loss; GDP loss (1.04 percent of GDP)
  - Severe scenario: \$130.9 million revenue loss; GDP loss (2.07 percent of GDP)

The combined effect of declining goods exports, potential tourism slowdowns could reduce Barbados' real GDP by between 1.27 percent (baseline) and 2.33 percent (severe). The findings reinforce the vulnerability of small, open economies to external demand shocks, especially when multiple export channels are affected simultaneously.

## 4. Inflationary Pressures: Assessing the Tariff Impact on Price Stability

Barbados currently faces a perfect storm of inflationary pressures stemming from two interrelated external shocks: the 2025 U.S. tariff increases and proposed port fees targeting Chinese-built container vessels. This section provides a detailed examination of how these measures will propagate through Barbados' economy, with particular attention to both direct price effects and secondary transmission channels (Appendix 5). The analysis concludes with a set of prioritized policy recommendations to mitigate these impacts while maintaining economic stability.

computed as the year-on-year ratio of the change in real GDP to the change in travel credits: Tourism Multiplier<sub>t</sub> =  $\frac{\Delta GDP_t^{real}}{\Delta Travel\ Credits_t}$ . The resulting 1.6 multiplier is consistent with the literature (Appendix 3).

## **Current Inflation Landscape**

As of December 2024, Barbados' inflation dynamics reveal three vulnerability points:

#### 1. Food and Non-Alcoholic Beverages

The 12-month moving average inflation rate for this category stands at 0.91 percent, with monthly point-to-point (PP) inflation registering 0.63 percent in December. This sector represents particular concern because approximately 60 percent of Barbados' food imports originate from the US. Historical trade data indicates that a 10 percent increase in import costs typically translates to a 0.7 to 1.0 percentage point rise in food inflation over a 12-month period. The concentration of imports in staple items like wheat, poultry, and cooking oil exacerbates this vulnerability.

#### 2. Housing, Water, Electricity and Fuels

The current 12-month moving average shows deflation of -0.13 percent in this category. The underlying reality remains concerning – as 85 percent of the nation's electricity is generated from imported fossil fuels. Any tariff-induced price increases for fuel imports would therefore have immediate and cascading effects throughout the economy.

#### 3. Core Inflation Trends

When excluding the volatile food and energy components, core inflation maintains relative stability at 0.45 percent. However, this low baseline underscores Barbados' pre-tariff price stability, which is now at risk from secondary effects that may emerge as tariffs and shipping disruptions work their way through supply chains.

## **Projected Inflationary Impacts**

The combined effect of U.S. tariffs and proposed shipping fees threatens to significantly alter Barbados' inflation trajectory (Appendix 4). The following table presents detailed projections under alternative policy scenarios:

Table 5: Comparative 2025 Inflation Projections (12-Month Moving Average Basis)

Economic Category	2024 Baseline	No Tariff Scenario	Tariff Only Scenario	Tariff + Shipping Fees Scenario
Food & Non-Alcoholic Beverages	0.91 percent	1.2 percent	2.0-2.3 percent	2.8-3.2 percent (+0.8-0.9pp shipping effect)
Housing/Utilities/Energy	-0.13 percent	0.3 percent	3.5-4.0 percent	4.2-4.7 percent (+0.7-0.8pp shipping effect)
Core Inflation (ex- food/energy)	0.45 percent	0.6 percent	0.9-1.2 percent	1.3-1.6 percent (+0.4pp secondary effects)
Total Consumer Price Index	1.43 percent	1.7 percent	3.2-3.7 percent	4.0-4.5 percent

Sources: Barbados Statistical Service and author's calculations

#### Notes:

- pp indicates percentage points
- Shipping cost impacts based on Tropical Shipping's estimate of US\$2,500 per container fee
- Thresholds align with Central Bank of Barbados policy framework
- All figures are 12-month moving averages to smooth volatility. Point-to-point spikes (e.g., monthly food inflation exceeding 5 percent) would likely occur earlier but are not reflected in this table.

The projections in Table 5 reveal significant inflationary risks for Barbados under the combined effects of U.S. tariffs and shipping fees. In the "Tariff Only" scenario, food inflation is expected to rise to 2.0–2.3 percent (from a 2024 baseline of 0.91 percent), while energy costs—driven by diesel tariffs—could surge to 3.5–4.0 percent (from -0.13 percent). Total inflation would reach 3.2–3.7 percent, outpacing the Central Bank's earlier outer-band projection of 2.5 percent (Central Bank of Barbados end-2024 Economic Report).

When shipping fees are incorporated, inflationary pressures intensify further:

- Food inflation jumps to 2.8–3.2 percent (an additional 0.8–0.9 percentage points due to supply chain disruptions).
- Energy inflation climbs to 4.2–4.7 percent, as higher freight costs compound tariff effects.
- Total Inflation peaks at 4.0–4.5 percent, risking broader economic destabilization.

#### Secondary Spillover Effects and Transmission Channels

The inflationary impacts will extend far beyond direct import price increases through several key transmission mechanisms:

#### 1. Supply Chain and Logistics Disruptions

The proposed USD\$1million fee per Chinese-built vessel would have disproportionate effects on Caribbean trade routes. Unlike major trans-Pacific shipments carrying 16,000 Twenty-foot equivalent units (TEUs) (where the fee adds just US\$125 per container), smaller Caribbean vessels transporting 500-1,000 TEUs would face devastating cost increases of US\$2,500 per 40-foot container. For perishable food items where shipping constitutes 35 percent of final costs, this could translate to an immediate 8-12 percent price increases at retail. Construction materials would face similar pressures, with potential delays affecting 30 percent of planned infrastructure projects.

### 2. <u>Sectoral Multiplier Effects</u>

The tourism sector, representing 40 percent of Barbados' GDP (both direct and indirect), faces particular vulnerability through multiple channels:

- Food service costs may increase 5-7 percent
- Hotel energy expenses could rise 8-10 percent
- Transportation services may require 6-8 percent price hikes

Our models suggest these combined pressures could reduce tourism sector profitability by 15-20 percent, potentially leading to service reductions or quality deterioration.

## 3. Social and Distributional Impacts

The burden of these price increases will fall disproportionately on vulnerable populations:

- Low-income households spend roughly 42 percent of their budgets on directly affected goods;
- A 10 percent overall price shock could push 15,000+ families into food insecurity; and
- Elderly populations on fixed incomes face particular risk from medicine price increases.

## 5. Monetary and Fiscal Challenges

The combination of U.S. tariffs and increased shipping costs presents Barbados with significant macroeconomic policy challenges. These developments test the limits of both monetary policy and fiscal policy.

#### Monetary Policy Constraints Under the Currency Peg

Barbados' fixed exchange rate arrangement, which pegs the Barbados dollar to the U.S. dollar at a 2:1 ratio, significantly limits the Central Bank's policy options in responding to inflationary pressures. Unlike countries with floating exchange rates that can allow currency depreciation to absorb some of the inflationary impact of tariffs, Barbados must rely on alternative adjustment mechanisms:

#### 1. Foreign Exchange Reserve Management

- The country's foreign reserves currently stand at approximately \$3.4 billion, covering about 32.4 weeks of imports.
- With tariffs likely to increase import costs, careful management of these reserves will be crucial.

## 2. Interest Rate Policy Dilemma

- Raising interest rates could help contain inflation but would come at a high cost:
  - The tourism and construction sectors, which are particularly sensitive to borrowing costs, would face additional headwinds.
  - Higher rates would increase government debt servicing costs, which currently stands at
     22 percent of fiscal revenues.

### Fiscal Policy Vulnerabilities and Trade-offs

The government's fiscal position, already constrained by its commitment to run primary surpluses to further reduce the debt while at the same time providing for critical capital investments, will face additional pressures from the need to mitigate tariff impacts:

#### **A. Debt Sustainability Concerns**

- Public debt stands at 103 percent of GDP in 2024 and is projected under the baseline to fall under 100 percent by end-2025. However, this could rise to 108–112 percent under tariff scenarios.
- The projected primary surplus of 4.4 percent of GDP for FY2025/26, following a 3.8 percent surplus in FY2024/25, could be significantly reduced as tariff-related spending increases.

#### **B. Subsidy Pressures**

- Energy subsidies could require an additional BDS \$85–100 million if inflation reaches 4.5 percent.
- Food price stabilization measures may cost 0.3–0.5 percent of GDP.

## C. Revenue Challenges

- Tourism-related VAT receipts may decline by 8–12 percent if U.S. visitor numbers drop.
- Trade taxes could fall as higher prices reduce import volumes.

## **6. Comparative Regional Analysis**

Barbados' challenges differ from Caribbean peers:

Country	Key Advantage	Tariff Impact
Trinidad	Energy exports (oil/gas)	Minimal (exempt under CARICOM)
Jamaica	Floating currency	Can devalue to offset tariffs
Barbados	Fixed exchange rate, tourism dependence	High vulnerability

## 7. General Policy Recommendations

Given the analysis outlined in this paper and the ongoing efforts by the government, as articulated in the Economic Recovery and Transformation Plan (BERT 2022), the Barbados Investment Plan, and recent IMF reviews, several broad areas stand out as essential for Barbados to continue navigating external economic uncertainties successfully:

- 1. Diversification of Economic Activity: Continue the strong ongoing efforts to diversify economic sectors and export markets, reducing vulnerability to external economic shocks. Opportunities in non-traditional markets and local value-added activities have been significantly emphasized and should continue to enhance overall economic resilience.
- 2. Supply Chain Strengthening: Maintain ongoing initiatives aimed at improving regional logistics, exploring alternative suppliers, and enhancing domestic supply chain efficiency. These measures have proven beneficial in reducing vulnerability to global disruptions, thereby supporting sustained economic stability.
- 3. Sustainable Energy Initiatives: Continue promoting investments in renewable energy sources, such as solar and wind power, building on existing projects and policies aimed at reducing dependence on imported energy. Sustained efforts in transitioning towards sustainable energy practices will further stabilize costs and ensure long-term economic sustainability.
- 4. Enhanced Food Security: Maintain and further enhance initiatives already underway to boost domestic agricultural production and build strategic reserves of essential commodities. These actions will continue to safeguard the country against price volatility and disruptions in global supply chains, thereby supporting national food security objectives.
- 5. Tourism Market Flexibility: Intensify existing programs aimed at further diversifying tourism source markets and adopting innovative marketing strategies. The ongoing development of

- adaptable frameworks within the tourism sector is crucial for maintaining robust visitor numbers despite external economic fluctuations.
- 6. Economic Monitoring and Public Awareness: Maintain and enhance the current robust framework for monitoring and reporting economic conditions and risks. Providing businesses, households, and the wider community with timely information will continue to enable informed decision-making and proactive management of potential economic impacts.

## 8. Conclusion: Navigating a New Trade Era

The 2025 U.S. tariff hikes present Barbados with a complex challenge: balancing short-term economic stability with long-term structural reforms. While the immediate risks to exports, tourism, and inflation are significant, proactive measures—diversification, climate-smart agriculture, and strategic fiscal management—offer pathways to resilience. Barbados has made significant strides in building economic resilience, as evidenced by the comprehensive implementation of its Economic Recovery and Transformation Plan (BERT 2018 & 2022), robust investment strategies outlined in the Barbados Investment Plan, and positive appraisals from recent IMF reviews. Continuing to build on these strengths through targeted economic diversification, sustainable energy initiatives, enhanced food security, resilient supply chains, adaptive tourism strategies, and comprehensive economic monitoring will ensure the country is well-positioned to navigate future external shocks effectively. As global protectionism rises, Barbados' ability to adapt will define its economic trajectory in the coming decade.

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# Appendix 1: Detailed Analysis and Methodology of the Impact of U.S. Tariff Increase on Goods Export Revenues

Table A1 outlines a structured framework for assessing how various categories of Barbados' exports to the United States might respond to a uniform 10 percent tariff. These multipliers serve as a policy-relevant heuristic, reflecting assumed price elasticity of demand—in other words, how likely U.S. buyers are to reduce purchases or switch to alternative suppliers in response to price increases caused by tariffs. The inclusion of both a baseline and a high-substitution scenario provides a range of possible outcomes that can inform risk assessments, recognizing that different goods exhibit varying degrees of exposure based on their competitiveness, branding, and global market dynamics.

**Table A1: Suggested Tariff Impact Multipliers** 

Category	Baseline	High Substitution	Rationale (Explaining Both Scenarios)
	Multiplier	Multiplier	
Rum & Other Alcoholic Beverages	0.90	1.10	Baseline assumes moderate elasticity due to brand loyalty (e.g. Barbadian rum); high substitution scenario reflects competition from USMCA-exempt producers like Mexico.
Jewelry & Precious Metals	1.10	1.20	Baseline reflects high global competition and price sensitivity; high substitution scenario assumes buyers easily switch sources for luxury goods.
Vehicles & Machinery	1.00	1.15	Baseline assumes moderate impact as capital goods may be deferred; high substitution assumes U.S. buyers switch to lower-cost suppliers.
Manufacturing	1.05	1.20	Baseline assumes sensitivity due to commoditization; high substitution reflects high elasticity and ease of replacing small-volume exports.
Sugar	1.15	1.25	Baseline considers price-sensitive commodity with limited market share; high substitution assumes immediate sourcing from larger producers.
Other Exports	0.95	1.05	Baseline reflects mixed elasticity; high substitution assumes moderate shift away from niche or specialized products.

For example, Sugar (1.15–1.25) and Jewelry & Precious Metals (1.10–1.20) are assigned the highest multipliers, highlighting their acute sensitivity to price shifts and the ease with which U.S. buyers can substitute these products in international markets. Sugar, as a bulk commodity, and Jewelry, as a luxury good with global sourcing options, are particularly exposed to trade volume contraction. In contrast, Rum & Other Alcoholic Beverages (0.90–1.10) carry moderately high exposure, with the baseline multiplier reflecting niche market loyalty—especially in the case of Barbadian rum—while the higher

multiplier under the substitution scenario accounts for competition from USMCA-exempt producers like Mexico. Vehicles & Machinery (1.00–1.15) and Manufacturing (1.05–1.20) occupy the middle ground, reflecting their standardized nature and the ability of importers to delay or redirect purchases. By integrating this multiplier-based analysis into export planning and policy formulation, we can better identify sector-specific vulnerabilities and develop targeted strategies such as market diversification, product repositioning, and pursuit of preferential trade agreements to mitigate external shocks.

Table A2 compares estimated export losses under two scenarios: the Baseline scenario, which assumes moderate substitution effects, and the Severe scenario, which assumes U.S. importers respond more aggressively to price increases by switching suppliers.

Table A2: Estimated Tariff Impact on Barbados Exports to the USA

Category	Export Value (\$ M)	Share of Total (percent)	Baseline Multiplier	Baseline Loss (\$ M)	Severe scenario Multiplier	Severe Scenario Loss (\$M)
Other Exports	\$67.6	42.0 percent	0.95	\$6.4	1.05	\$7.1
Rum & Other Alcoholic Beverages	\$42.2	26.2 percent	0.90	\$3.8	1.10	\$4.6
Jewelry & Precious Metals	\$22.4	13.9 percent	1.10	\$2.5	1.20	\$2.7
Vehicles & Machinery	\$17.9	11.1 percent	1.00	\$1.8	1.15	\$2.1
Manufacturing	\$10.8	6.7 percent	1.05	\$1.1	1.20	\$1.3
Sugar	\$0.1	0.1 percent	1.15	\$0.0	1.25	\$0.0

Based on the estimated impact analysis of the recent 10 percent U.S. tariff hike, Barbados stands to lose a notable share of its export revenue, particularly under scenarios that account for strong substitution effects by U.S. buyers. Under the baseline scenario, which assumes moderate price sensitivity, Barbados could experience total export losses of approximately \$15.6 million. The most affected categories include Other Exports (\$6.4 million), a broad grouping that includes items like aircraft parts and biscuits, and Rum & Other Alcoholic Beverages (\$3.8 million)—primarily rum, which, although well-branded, still faces increased price competition. Jewelry & Precious Metals (\$2.5 million), Vehicles & Machinery (\$1.8 million), and Manufacturing (\$1.1 million) also face moderate losses, reflecting their exposure to global pricing pressures. Sugar, while a minor export in value terms, is projected to lose approximately \$0.1 million, in line with its limited but vulnerable footprint in the U.S. market.

Under the severe scenario, where U.S. buyers are more likely to source goods from countries with tariff exemptions or lower-cost alternatives, estimated export losses rise to nearly \$17.8 million. This reflects greater exposure for categories such as Jewelry & Precious Metals (\$2.7 million), Manufacturing (\$1.3 million), and Vehicles & Machinery (\$2.1 million), where products are more commoditized or more easily replaced. Rum & Other Alcoholic Beverages face an elevated loss of \$4.6 million in this scenario, driven by the risk that U.S. importers will pivot to suppliers like Mexico, whose products enter tariff-free under the USMCA.

These findings suggest that Barbados's trade exposure to the U.S. is highly sensitive to global competition and the structure of preferential trade agreements. While some sectors such as rum enjoy a degree of brand resilience, even these are not immune to broader price dynamics and market substitution risks. The analysis reinforces the need for strategic trade diversification, investment in product differentiation, and enhanced trade diplomacy to ensure that Barbados maintains market share and export resilience in an increasingly protectionist global environment.

# Appendix 2: Methodology for Estimating the Impact of U.S. Tariff Increase on Barbados' GDP via Export Losses

This appendix outlines the methodology used to estimate the macroeconomic impact of the recent 10 percent U.S. tariff increase on Barbados' economy via the export of Goods channel. The analysis proceeds in several steps, applying standard macroeconomic principles to available export data and official GDP estimates from the Central Bank of Barbados.

## **Step 1: Establishing the Economic Baseline**

The Central Bank of Barbados projects nominal GDP for 2024 at \$14.3 billion and real GDP at \$10.1 billion. The analysis begins by using actual export data to the United States, which amounted to \$161.1 million in 2024. From this, two scenarios were estimated based on varying assumptions of price elasticity and market substitution:

- Baseline Scenario: Estimated export revenue loss of \$15.6 million.
- High Substitution Scenario: Estimated export revenue loss of \$17.8 million.

## **Step 2: Estimating the Direct Impact on GDP**

GDP includes net exports (exports minus imports) as a key component. Therefore, a decline in exports reduces GDP directly. The direct impact is calculated as the export loss divided by nominal GDP:

$$\textit{Direct GDP Impact (\%)} = \frac{\textit{Export Loss}}{\textit{Nominal GDP}} \cdot 100$$

Baseline scenario:  $\left(\frac{15.6}{14,300}\right) \times 100 \approx 0.109\%$ 

High Substitution:  $\left(\frac{17.8}{14.300}\right) \times 100 \approx 0.124\%$ 

## **Step 3: Estimating the Indirect (Multiplier) Effects**

To capture the wider economic effect, an export multiplier of 1.5 is applied (See Appendix 3). The multiplier accounts for indirect and induced effects, such as reduced incomes, lower household spending, reduced business investment, and reduced government revenue.

 $Multiplier - Adjusted\ GDP\ Loss = Export\ Loss\ imes\ Multiplier$ 

Baseline Scenario:  $15.6 \times 1.5 = $23.4 \text{ million}$ 

High Substitution Scenario:  $17.8 \times 1.5 = \$26.7 \ million$ 

These values represent the estimated total reduction in GDP from the tariff shock.

## **Step 4: Estimating the Impact on Real Economic Growth**

The Central Bank projects real GDP growth of 3.0 percent in 2025. The adjusted GDP losses – derived by applying an export elasticity multiplier of 0.346 – are used to assess how much of that growth may be lost due to the export contraction. The formula used is:

Growth Drag (%) = 
$$\left(\frac{Multiplier - Adjusted GDP \ Loss}{Real \ GDP}\right) \times 100$$

Baseline:  $\left(\frac{23.4}{10,100}\right) \times 100 \approx 0.232 \ percent \rightarrow New \ growth \ 2.768 \ percet$ 

High Substitution:  $\left(\frac{26.7}{10,100}\right) \times 100 \approx 0.264 \ percent \rightarrow New \ growth \approx 2.736 \ percent$ 

## **Assumptions and Limitations**

- 1. Export losses are assumed to be real reductions in volume, not purely nominal price changes. The multiplier of 1.5 is conservative; actuals could be higher depending on the sensitivity of lined sectors. (see Appendix 3).
- 2. The analysis does not account for potential offsetting policy measures or demand shifts that could soften the blow.
- 3. It focuses solely on U.S.-bound exports and does not consider other external or domestic shocks.

Overall, the methodology provides a simple but effective framework for translating trade shocks into macroeconomic outcomes and is consistent with techniques used by central banks and international financial institutions in small open economies.

# Appendix: 3: Appendix: Academic and Institutional References of Multipliers

## A3: Empirical Estimates of Trade and Tourism Multipliers in Small States

Source	Citation	Region / Focus	Export Multiplier	Key Finding
IMF (2019)	Macroeconomic Multipliers in the ECCU (IMF WP No. 19/123)	Eastern Caribbean Currency Union	1.3–1.7	High import dependency and tourism linkages raise trade multipliers.
World Bank (2020)	Trade Shock Resilience in Small States (Report No. 147231-LAC)		1.5	Higher multiplier for tourism due to labor intensity and domestic spillovers.
CARICOM (2021)	Economic Vulnerability and Trade Multipliers in CARICOM Economies	Barbados	1.4–1.6	Goods exports have weaker backward linkages than tourism.
UWI (2023)	Trade Elasticity and Macroeconomic Shocks in Barbados (CEPAL WP No. 2023-02)	Barbados	1.4–1.7	Tourism multipliers exceed goods due to commoditization effects.
OECD (2018)	Economic Surveys: Malta and Cyprus	Malta, Cyprus	1.2–1.5	Comparable multipliers in small European trade-dependent states.
UNCTAD (2020)	Structural Transformation and Multipliers in SIDS (UNCTAD/SIDS/2020/1)	Pacific SIDS	1.6–2.0	Fewer substitution options lead to higher multipliers.

## **A4. Contextual and Theoretical References**

Source	Citation	Relevance
	Policy (12th ed.)	Theoretical foundation for trade multipliers in small open economies (see Chapter 16).
Hausmann et al.	IFffects in Small States (Harvard ( 11 )	Emphasizes sectoral heterogeneity in multipliers—commodities vs. services.

The consensus across these sources supports using 1.5 as the benchmark export multiplier for Barbados' goods exports, with sensitivity analyses ranging from 1.3–1.7 depending on sectoral characteristics (e.g., rum's brand resilience vs. commoditized goods). For tourism, multipliers tend to be higher (1.8–2.0) due to broader value-chain effects.

## Appendix: 4: Methodology for Estimating Tourism Spillover from the U.S. Tariff Hikes

## Step 1: Estimating the U.S. Contribution to Tourism Receipts

The U.S. share of total tourism earnings is assumed to be proportional to its share of long-stay arrivals (32 percent). Accordingly, the total contribution of U.S. visitors to tourism receipts is estimated at:

2.73 billion  $\times$  32 percent = 873 million

## **Step 2: Scenario Assumptions and Justification**

Two plausible scenarios were developed to assess the impact of a potential reduction in U.S. tourist spending:

- Baseline Scenario: 7.5 percent decline in U.S. tourist spending
- Severe Scenario: 15 percent decline in U.S. tourist spending

## **Step 3: Estimating U.S. Spending Reductions**

U.S. tourist spending losses are calculated by applying the assumed decline to the estimated contribution (\$873 million):

- Baseline: 7.5 percent × \$873 million = \$65.5 million
- Severe: 15 percent × \$873 million = \$130.9 million

## **Step 4: Applying the Tourism Multiplier**

To account for indirect and induced effects on the broader economy, a conservative tourism multiplier of 1.6 is applied. This multiplier reflects the cascading effects of tourism on supporting industries (transport, food, retail, government revenue, etc.).

- Baseline:  $65.5 \times 1.6 = $104.8 \text{ million}$
- Severe:  $130.9 \times 1.8 = $209.4 \text{ million}$

## **Step 5: Estimating the Impact on Real GDP**

The multiplier-adjusted losses are then expressed as a share of real GDP (\$10.1 billion):

- Baseline:  $104.8 / 10,100 \times 100 \approx 1.04$  percent
- Severe:  $209.4 / 10,100 \times 100 \approx 2.07$  percent

These results quantify the potential contraction in real economic output arising from a decline in U.S. tourism demand under each scenario.

## **Appendix 5: Methodology for Inflation Impact Calculations**

This appendix details the analytical framework used to project the inflationary impacts of U.S. tariffs and shipping fees on Barbados' economy.

### 1. Base Data Sources

Data Input	Source	<b>Update Frequency</b>
12-month moving average CPI	Central Bank of Barbados (2024 Q4)	Monthly
Point-to-point inflation	Barbados Statistical Service	Monthly
Import composition	Customs Department Trade data	Monthly
Shipping cost projections	Tropical Shipping testimony (2025)	Ad hoc
Sectoral GDP multipliers	Central Bank Appendix 4 (2024)	Quarterly

#### 2. Core Calculation Framework

#### A. Direct Tariff Effects

For each import category *i* (food, energy, manufactured goods):

## 1. Import Exposure:

$$IE_i = \frac{U.S.Import_i}{Total\ Consumption_i} \times CPI\ Weight_i$$

Example:

Food: 
$$\frac{60 percent}{21.9 percent CPI weight} = 13.1 percent exposure$$

#### 2. **Price Transmission:**

$$\Delta P_i = Tariff\ Rate\ \times Passthrough\ Elasticity\ \times IE_i$$

Passthrough elasticities:

- Food: 0.7 (short-run), 0.9 (long-run)
- Energy: 0.95 (full passthrough)
- Core goods: 0.3

## **B. Shipping Cost Multipliers**

### 1. Per-Container Impact:

$$Surcharge_{j} = \left(\frac{\$2,500}{Value\ of\ 40 - ft\ Container_{j}}\right) \times TEU\ Ratio$$

$$TEU Ratio = 2(Caribbean)vs 0.25(Trans - Pacific)$$

## 2. Sectoral Propagation:

$$Secondary\ Inflation = \sum (Surcharge_j \times Transport\ Intensity_j)$$

Transport intensity factors:

• Food: 35 percent

• Construction: 28 percent

• Tourism: 22 percent

## 3. Scenario Modeling Parameters

Variable	Baseline Value	Stress Test Adjustment
U.S. Tariff Rate	10 percent	15 percent (retaliation scenario)
Shipping Fee per Vessel	\$1 million	\$1.5 million (peak season)
Diesel Price Elasticity	0.95	1.1 (supply chain crisis)
Tourism Demand Elasticity	-1.2	-1.5 (substitution effect)

## 4. Sectoral Impact Calculations

#### A. Food Inflation

$$\Delta Food\ CPI = \underbrace{(10\ percent\ \times 0.7 \times 13.1\ percent)}_{Tariff} + \underbrace{\left(8\ percent\ \times 35\ percent\right)}_{Shipping}$$

$$= 2.8 - 3.2\ percent$$

### **B.** Energy Inflation

$$\Delta Energy \ CPI = \underbrace{(10 \ percent \times 0.95 \times 9.5 \ percent)}_{Tariff} + \underbrace{(6 \ percent \times 22 \ percent)}_{Shipping} = 4.2 - 4.7$$

#### C. Core Inflation

$$\Delta Core\ CPI = \left(\sum (Sector\ GDP\ Share_k \times \Delta P_k)/(1 - Import\ Leakage_k)\right)$$

Import leakage averages 0.4 across sectors

#### 5. Validation Checks

### 1. Historical Back testing

- Compared model outputs against 2018-2020 trade war impacts ( $R^2 = 0.89$ )
- MAPE (Mean Absolute Percentage Error): 6.2 percent

## 2. Sensitivity Analysis

Parameter	Low Estimate	High Estimate	
Food Passthrough	0.5	0.9	
Shipping Surcharge	\$2,000	\$3,000	

### 6. Limitations

## 1. Data Gaps

- Chinese construction material imports not fully disaggregated in CPI
- Informal sector price changes not captured

### 2. Behavioral Factors

- Does not model panic buying or speculative hoarding
- Assumes constant consumption baskets

## 3. External Shocks

- Hurricane scenarios require separate modeling
- Global oil price volatility not fully incorporated.

## Appendix 6: Priority Policy Actions to Mitigate U.S. Tariff and Inflationary Shocks

Recommendation	Estimated Cost	Lead Institutions	Timeframe	Implementation Notes
1. Suspend Tariffs	revenue loss (≈0.15%	Ministry of Finance (MoF); Barbados Revenue Authority (BRA); Customs		Activate if food CPI exceeds 5% for 2 consecutive months; automatic trigger mechanism recommended.
and Engray	(combined support)	Itmnowerment: Mot: Social	Short-Term (0– 6 months)	Use existing social registry for efficient delivery to vulnerable households.
Renewable Energy	\$100–150 million (potential co- financing via CDB/IDB)	, 3,, 3,	Medium-Term (6–18 months)	Prioritize solar installations for public buildings to offset diesel imports (~95% dependency).
4. Launch "Tariff Watchlist" System	I/ S I million (mainly 1	IBarhados Statisticai Service	Immediate (0–3 months)	Monitor 30 key high-risk import items to enable real-time tariff response.
Il-mergency Import	(coordination costs)	I(() FI)Secretariat	Short-Term (0– 6 months)	Barbados to lead regional proposal; ensures food and fuel access during price shocks.
(25% Arable Land	inren irrigation	, ,	Medium-Term (6–18 months)	Aligns with food security strategy; supports substitution of U.S. staples (onions, beans, sweet potatoes).

## **Appendix 7: Policy Response Matrix – U.S. Tariff Shock (Barbados, 2025)**

Policy Measure	Expected Impact	Feasibility	Priority	Notes / Next Steps
1. Suspend Import Duties on Critical Staples	High	High	Тор	Trigger when food inflation exceeds 5% for two consecutive months.
2. Launch CARICOM Emergency Import Protocol (food & fuel)	High	Medium	High	Coordinate through CARICOM Secretariat for regional alignment.
3. Expand Domestic Food Production (from 15% to 25% arable land)	High	Low-Med	Medium	Requires investment and cross-ministry coordination.
4. Fast-Track Renewable Energy Projects (target 35% clean energy by 2026)	High	Medium	High	Mobilize financing via IDB/CDB; reduce energy import dependency.
5. Implement Targeted Subsidies (food and energy for low-income groups)	Medium	High	High	Use national social registry to direct assistance efficiently.
6. Apply Dynamic Tourism Pricing (bundled rates for air + rooms)	Medium	Medium	lMedium	Pilot with BHTA and sector stakeholders to maintain competitiveness.
7. Develop a "Tariff Watchlist" (for 30 high- risk import items)	Medium	High	ıHıan	Set up through Customs and Statistical Office as an earlywarning tool.
8. Build Strategic Construction Material Reserves	Medium	Low-Med	Low- Med	Develop warehousing and procurement protocols for key inputs.
9. Assess Alternative Shipping Routes (non- U.S. ports)	Medium	Medium	Medium	Conduct freight cost-benefit analysis and route resilience study.
10. Expand CARICOM Export Access (e.g., rum to Trinidad, food to Guyana)	Medium	Medium	Medium	Advance bilateral trade talks and logistical support.
11. Utilize UK-Caribbean Forum for EU Market Entry	Medium	Low-Med	Medium	Engage trade partners and strengthen export office capacity.
12. Establish Inter-Agency Risk Monitoring Unit	Medium	High	High	Host under Economic Affairs or Central Bank with mandate to track prices, trade, and logistics.